

## Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 EURE-00 CCO-00 SSO-00 SAM-01 NSCE-00

ACDA-19 AEC-11 IO-14 OIC-04 OMB-01 USIE-00 CIAE-00

PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01

PRS-01 SP-03 SS-20 TRSE-00 SAJ-01 AECE-00 DRC-01

INRE-00 /137 W

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Z P 131810Z MAY 74

FM USMISSION NATO

TO SECSTATE WASHDC FLASH 5663

SECDEF WASHDC FLASH

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY VIENNA PRIORITY

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 2622

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: REQUEST FOR GUIDANCE FOR MAY 14 NAC MEETING ON  
LINKAGE BETWEEN PHASES GUIDANCE TO AD HOC GROUP

VIENNA FOR USDEL MBFR

REF: USNATO 2581

SUMMARY: SPC MET IN AFTERNOON MAY 13 FOR FINAL REVIEW OF  
DRAFT GUIDANCE TO AD HOC GROUP ON LINKAGE BETWEEN PHASES  
(REFTEL). COMMITTEE DEVELOPED COMPROMISE FORMULATIONS ON  
FIXED PERIOD OF TIME AND ON WITHDRAWAL/REVIEW PROVISIONS,  
ON WHICH MISSION WILL NEED GUIDANCE IN TIME FOR MAY 14 NAC.  
SPC DROPPED ALTOGETHER SECTION IN GUIDANCE ON ASSURANCES TO  
OTHER SIDE REGARDING SECOND PHASE, SINCE BOTH UK AND CANADA  
SECRET

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SAID THEY WOULD HAVE NO RPT NO POSITION ON THIS FOR MAY 14 NAC,  
AND PERHAPS NOT FOR A FEW WEEKS. ACTION REQUESTED:  
GUIDANCE ON COMPROMISE FORMULATIONS IN SECTIONS II  
AND V. END SUMMARY.

FOLLOWING IS KEYED TO TEXT REFTEL:

## II. FIXING OF PERIOD OF TIME BETWEEN PHASES

1. BELGIUM REMAINED ISOLATED IN WANTING FIRST BRACKETED PARAGRAPH. BELGIAN REP, ON INSTRUCTIONS, ASKED REPLACEMENT OF "THE TIME AGREED UPON FOR" IN LAST PHRASE BY "VERIFIED."

2. GERMANY REMAINED ISOLATED IN WANTING SECOND SUB-BRACKETS IN SECOND BRACKETED PARAGRAPH (WHICH ENDED "ENTERED INTO FORCE").

3. ALL OTHER REPS INCLUDING US AGREED AD REFERENDUM TO FOLLOWING MODIFICATION OF COMPROMISE VERSION: IN FIRST SUB-BRACKETS, DELETE "AT THE END OF THE TIME AGREED UPON FOR"; AT END OF THE PARA, REPLACE ALL LANGUAGE AFTER "PRELIMINARY" BY "ASSUMPTION IS THAT THE PERIOD REQUIRED TO COMPLETE THESE WITHDRAWALS NEED NOT BE LONGER THAN 18 MONTHS." THESE MODIFICATIONS ELIMINATED THE TWO SUB-BRACKETS AT END OF PARA, WHILE MAINTAINING REFERENCE TO THE 18 MONTH PERIOD. (COMMENT: THIS FORMULATION WILL ENABLE AHG TO DRAW UPON BOTH A CALENDAR PERIOD (18 MONTHS) CONCEPT PLUS THE LINKAGE TO WITHDRAWALS. IN MISSION'S VIEW, SOME SUCH REFERENCE TO WITHDRAWALS WILL BE NECESSARY TO ACHIEVE ALLIED AGREEMENT ON FIXED PERIOD. ACCEPTANCE OF THIS LANGUAGE BY ALL OTHER ALLIES WILL ALSO HEIGHTEN BELGIAN ISOLATION IN ITS PREFERENCE FOR FIRST BRACKETED ALTERNATIVE. WE THUS SUGGEST ACCEPTING NEW LANGUAGE. END COMMENT)

4. SPC AGREED TO DROP SUB-BRACKETS WITHIN THE BRACKETED "PLUS" PARA (ORIGINATED BY US) BY SUBSTITUTING "CONDUCT" FOR "TIMING" AND "PACE."

## III. NON-INCREASE OF FORCES COMMITMENT

5. III.A. NETHERLANDS SUGGESTED AND SPC AGREED TO REPLACE  
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LAST SENTENCE BEFORE PARENTHESES BY: "THE COMMITMENT SHOULD BE FORMULATED IN SUCH A WAY THAT NO NATIONAL OR COLLECTIVE SUB-CEILINGS ARE CREATED ON NON-US NATO FORCES."

6. III.C. GERMANY SUGGESTED AND SPC AGREED TO CHANGE BEGINNING OF SECOND SENTENCE IN PARENTHESES AS FOLLOWS: "THE ALLIANCE WOULD STUDY WHICH FORM SUCH A COMMITMENT WOULD TAKE, E.G. . . ."

## IV. ASSURANCES TO OTHER SIDE REGARDING SECOND PHASE

7. UK AND CANADA SAID THEY WOULD HAVE NO POSITION ON THIS FOR MAY 14 NAC, AND PERHAPS NOT FOR A FEW WEEKS. SPC AGREED TO DROP THIS SECTION FROM PRESENT DRAFT GUIDANCE. NETHERLANDS

REP STRESSED THAT GUIDANCE ON THIS POINT NOT BE DELAYED BEYOND ORIGINAL AHG DEADLINE OF END OF MAY.

V. WITHDRAWAL PROVISION OR REVIEW PROCEDURE

8. US WAS ISOLATED IN SUPPORTING THE FIRST OR SECOND BRACKETED PARAS. ALLIES ARE NOT WILLING TO ACCEPT LINKAGE OF REVIEW PROVISIONS TO OUTCOME OF SECOND PHASE NEGOTIATIONS. NETHERLANDS AND ITALY JOINED BELGIUM IN OPPOSING ANY WITHDRAWAL OR REVIEW PROCEDURE, WITH NETHERLANDS REP STATING THAT THE TIME HAD NOT COME FOR SUCH ASSURANCE TO SOVIETS, WHICH THEY HAVE NOT EVEN REQUESTED. UK AND US ARGUED THAT BASIC ALLIANCE POSITION ANTICIPATES INCLUSION OF REVIEW AND TERMINATION PROVISIONS, AND MENTIONING THEM IN THIS CONTEXT HELPS AHG IN OFFERING ANOTHER ASSURANCE TO THE EAST. DUTCH REP SAID HE WOULD NOT EXCLUDE CONSIDERATION OF A REVISED FORMULATION. UK REP THEN SUGGESTED FOLLOWING MODIFIED VERSION OF THE THIRD BRACKETED PARA (ORIGINALLY SUBMITTED BY GERMANY). BEGIN FIRST SENTENCE BY "IF AND WHEN NEEDED, ALLIED NEGOTIATORS COULD PROPOSE THAT THE FIRST PHASE AGREEMENT CONTAIN A PROVISION" (THEN CONTINUE AS BEFORE). DELETE LAST PHRASE, BEGINNING "INCLUDING THAT." UK LANGUAGE WAS SUPPORTED BY MOST OTHERS. FOOTNOTE NOW BEGINS "SOME DELEGATIONS" INSTEAD OF "ONE DELEGATION." US REP ASKED FOR RETENTION OF ORIGINAL US ALTERNATIVE, PENDING FURTHER INSTRUCTIONS.

(COMMENT: IN MISSION'S VIEW, CHOICE IS PROBABLY BETWEEN LANGUAGE ALONG LINES SUGGESTED BY UK OR NO GUIDANCE AT ALL TO AHG ON ASSURANCES TO THE EAST ON REVIEW PROCEDURE. WE THUS  
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RECOMMEND ACCEPTING UK PROPOSAL. END COMMENT)  
RUMSFELD

SECRET

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SECDEF FLASH INFO BONN  
LONDON  
VIENNA  
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